

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
262-38 (LS)	V. Anthony Ada Christopher M. Dueñas Frank F. Blas, Jr. Sabrina Salas Matanane Shelly V. Calvo Tina Rose Muña-Barnes Telo T. Taitague	AN ACT TO APPROPRIATE THE SUM OF EIGHT HUNDRED NINETY THOUSAND (\$890,000) TO 1 LIHESLATURAN GUÅHAN FOR ITS CYBERSECURITY AND AUTOMATIONS NEEDS FOR FY 2026.	1/27/26 9:56 a.m.	2/3/26	Committee on Finance and Government Operations.	Request: 2/3/26 2/13/26			




COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guahan
38th Guam Legislature

February 13, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 262-38 (LS)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 262-38 (LS).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 262-38 (LS)**

AN ACT TO APPROPRIATE THE SUM OF EIGHT HUNDRED NINETY THOUSAND DOLLARS (\$890,000) TO I LIHESLATURAN GUAHAN FOR ITS CYBERSECURITY AND AUTOMATIONS NEEDS FOR FY 2026.

Department/Agency Appropriation Information

Dept./Agency Affected: I Liheslaturan Guahan	Dept./Agency Head: Joann G. Camaacho, Executive Director
Department's General Fund (GF) appropriation(s) to date: Operations (\$9,619,035); Office of Finance and Budget (\$498,740)	\$10,117,775
Department's Other Fund appropriation(s) to date:	\$0
Total Department/Agency Appropriation(s) to date:	\$10,117,775

Fund Source Information of Proposed Appropriation

	General Fund:	(Specify Special Fund):	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total 1/	\$0	\$0	\$0	\$0	\$0	\$0

- | | | |
|---|-------------------------|---------------------------------|
| 1. Does the bill contain "revenue generating" provisions?
If Yes, see attachment | / / Yes | / X / No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ | / / N/A
/ X / N/A | / X / Yes
/ / No |
| 3. Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies?
Is there a federal mandate to establish the program/agency? | / / Yes
/ X / N/A | / X / No
/ / Yes
/ X / No |
| 4. Will the enactment of this Bill require new physical facilities? | / / Yes | / X / No |
| 5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason:
/ / Requested agency comments not received by due date | / X / Yes
/ / Other: | / / No |

Analyst:  Aubrey Olivia Reyes, BMA I	Date: <u>02/10/2020</u>	Director:  Lester L. Carlson, Jr., Director	Date: FEB 10 2026
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Notes:
1/ See attached comments.

**BUREAU OF BUDGET AND MANAGEMENT RESEARCH
COMMENTS ON BILL NO. 262-38 (LS)**

The proposed legislation intends to appropriate the sum of \$890,000 from unappropriated General Fund FY 2025 revenue to *I Liheslaturan Guahan* for its cybersecurity and Information Technology (IT) needs. *I Liheslatura* provided an assessment (attached) of its IT hardware and cybersecurity needs and identified several critical upgrades necessary to strengthen cybersecurity compliance, enhance operational continuity, and replace outdated systems.

Based on the September 2025 Consolidated Revenue and Expenditure Report (CRER), the Net Unobligated FY25 General Fund Revenue was \$33,044,179. It should be noted that from this amount, the sum of \$13,100,000 was appropriated to the Department of Public Health and Social Services for SNAP and WIC benefits, pursuant to P.L. 38-75, effectively reducing the Net Unobligated FY25 General Fund Revenue to \$19,944,179. It should be noted that there are several competing proposed legislative measures seeking to utilize funds from this available balance. The subtotal amount of the competing measures amounts to \$64,138,528, or \$44,194,349 more than the net unobligated General Fund revenues for FY 2025 of \$19,944,179, inclusive of Bill No. 262-38 (LS), as shown in the table below.

Net Unobligated Projected FY 25 General Fund Revenue (as of September 2025)	\$33,044,179.00
Appropriations passed from unexpended, unencumbered FY 2025 Excess Revenues	
Public Law 38-75: DPHSS SNAP and WIC Supplement Benefits	\$13,100,000.00
Available Net Unobligated FY 2025 General Fund Revenues	\$19,944,179.00
Proposed appropriations from unexpended, unencumbered FY2025 Excess Revenues	
Bill No. 9-38 (COR) - GPA - Credit Round 7	\$15,828,000.00
Bill No. 36-38 (COR) - MCOG - Hagat Multi-Purpose Facility	\$1,000,000.00
Bill No. 37-38 (COR) - Guam Unique Merchandise and Art (GUMA)	\$1,000,000.00
Bill No. 38-38 (COR) - UOG Repairs, Maintenance, CIP and Accreditation	\$4,000,000.00
Bill No. 39-38 (COR) - DPW - Village Streets and Roads Resurfacing and Repairs	\$10,000,000.00
Bill No. 40-38 (COR) - Guam Preservation Trust Rehabilitation of FQ Sanchez	\$3,500,000.00
Bill No. 60-38 (COR) - DISID - Private Care Services	\$150,000.00
Bill No. 98-38 (COR) - GWA - Wastewater Facility over Northern Guam Lens Aquifer	\$10,000,000.00
Bill No. 193-38 (COR) - Workers Compensation Fund	\$4,656,568.00
Bill No. 196-38 (COR) - GBHWC - Intensive Psychiatric Treatment Stabilization	\$2,912,086.00
Bill No. 196-38 (COR) - DOA - Residential Treatment Fund	\$947,249.00
Bill No. 229-38 (COR) - GIAA - Aviation Fuel Tax Arrearages	\$9,254,625.00
Bill No. 262-38 (LS) - Legislature - Cybersecurity and Automation Needs	\$890,000.00
Total Proposed Appropriations from FY2025 Excess Revenues	\$64,138,528.00
Variance	(\$44,194,349.00)

As such, it appears there is sufficient net unobligated FY 2025 General Fund revenues to enact a combination of the abovementioned measures, but not all at this time.



Central Operations
I Mina'trentai Ocho Na Liheslaturan Guahan

Executive Director
Joann G. Camacho
163 Chalan Santo Papa
Guam Congress Building
Hagåtña, Guam 96910

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Bureau of Budget and
Management Research

February 9, 2026

MEMORANDUM

To: Lester Carlson, Director Bureau of Budget and Management Research (BBMR)

From: Joann Camacho
Executive Director-Guam Legislature

Subject: Cost Estimates for Information Technology Hardware and Cybersecurity Upgrades – Legislature

Director Carlson,

In support of BBMR's preparation of a fiscal note for Bill No. 262-38 (LS), this memorandum provides the cost estimates developed by the Legislature's Management Information Systems (MIS) Division for the proposed modernization of the Guam Legislature's information technology infrastructure and cybersecurity systems.

MIS conducted a comprehensive assessment of existing equipment, network vulnerabilities, and operational requirements across the Guam Congress Building and all twelve (12) senatorial district offices. This assessment identified several critical upgrades necessary to strengthen cybersecurity compliance, enhance operational continuity, and replace outdated systems.

Summary of MIS Cost Estimates

- **Replacement of network firewalls, routers, and switches within the Guam Congress Building**
To replace aging and unsupported equipment, eliminate security vulnerabilities, and ensure reliable, secure internal network operations.
- **Procurement and installation of new firewalls, routers, and switches for all external branch offices, including senatorial district offices and the Office of Finance and Budget**
To establish secure, standardized connectivity and enable centralized network and security monitoring between all branch offices and the Legislature's MIS Department.
- **Procurement of Microsoft 365 Enterprise licensing for all 150+ employees**
To enhance email security, identity protection, data loss prevention, and secure collaboration, while improving productivity and compliance with modern cybersecurity standards.
- **Procurement and deployment of an off-site backup server and cloud-based imaging capability**
To ensure continuity of legislative operations and protect critical data from loss due to hardware failure, ransomware attacks, or natural disasters.
- **Engagement of a third-party firm to conduct penetration testing and a comprehensive cybersecurity audit**
To independently assess network vulnerabilities, validate security controls, and meet recognized cybersecurity best practices and compliance expectations.
- **Replacement of the Legislature's Sage 300 financial management system**
To address system obsolescence, security risks, and functional limitations that impact financial reporting, internal controls, and audit readiness.



- **Professional services for system installation, configuration, integration, and project management**
To ensure proper deployment, minimize operational disruptions, and achieve timely and effective implementation of all technology upgrades.
- **Procurement of legislative drafting, publishing, and automation management software for all legislative offices**
To improve efficiency, accuracy, and consistency in legislative drafting, document management, and public dissemination of legislative materials.
- **Procurement of 24/7 cybersecurity monitoring services for the Guam Congress Building and all external branch offices**
To provide continuous threat detection, rapid incident response, and real-time monitoring against cyber threats targeting legislative systems.
- **Cybersecurity program procurement, including service contract, system implementation, and staff training**
To establish a sustainable cybersecurity framework supported by trained personnel and ongoing vendor support.
- **Contingency allocation for procurement, shipping, and implementation variables**

Estimated One-Time Total:

\$850,000, plus \$40,000 for contingency

These proposed investments address longstanding gaps in cybersecurity, network reliability, process automation, and data protection, and are essential to safeguarding legislative operations and public information systems.

Please advise if BBMR requires any additional information or clarification from MIS as you prepare the fiscal note.

Best Regards,



Joann G. Camacho
Executive Director
38th Guam Legislature